| 1 | ENROLLED |
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| 2 | COMMITTEE SUBSTITUTE |
| 3 | for |
| 4 | н. в. 2733 |
| 5 | |
| 6 7 | (By Delegates R. Phillips, Staggers, Ferro, Diserio and Reynolds) |
| 8 | [Passed April 13, 2013; in effect ninety days form passage.] |
| 9 | |
| LO | AN ACT to amend and reenact $\$17C-5A-2$ of the Code of West Virginia, |
| L1 | 1931, as amended, relating to hearings before the Office of |
| L2 | Administrative Hearings; specifying methods of service; |
| L3 | providing permissible hearing locations; deleting the |
| L 4 | requirement that the Office of Administrative Hearings shall |
| L 5 | send hearing notices to certain witnesses; deleting an |
| L 6 | instance of a duplication of an element for driving under the |
| L 7 | influence; clarifying that the Office of Administrative |
| L8 | Hearings shall rescind or modify the order of the Commissioner |
| L 9 | of the Division of Motor Vehicles in certain cases; noting |
| 20 | that the Office of Administrative Hearings is not a party to |
| 21 | an appeal; stating that a party filing an appeal is |
| 22 | financially responsible for the transcription of the hearing |
| 23 | and transmission of file copy; and stating that the court |
| 24 | shall provide a copy of its final order to the Office of |
| 25 | Administrative Hearings. |

26 Be it enacted by the Legislature of West Virginia:

- 1 That \$17C-5A-2 of the Code of West Virginia, 1931, as amended,
- 2 be amended and reenacted to read as follows:
- 3 ARTICLE 5A. ADMINISTRATIVE PROCEDURES FOR SUSPENSION AND
- 4 REVOCATION OF LICENSES FOR DRIVING UNDER THE
- 5 INFLUENCE OF ALCOHOL, CONTROLLED SUBSTANCES OR
- 6 DRUGS.
- 7 §17C-5A-2. Hearing; revocation; review.
- 8 (a) Written objections to an order of revocation or suspension 9 under the provisions of section one of this article or section 10 seven, article five of this chapter shall be filed with the Office 11 of Administrative Hearings. Upon the receipt of an objection, the 12 Office of Administrative Hearings shall notify the Commissioner of 13 the Division of Motor Vehicles, who shall stay the imposition of 14 the period of revocation or suspension and afford the person an 15 opportunity to be heard by the Office of Administrative Hearings. 16 The written objection must be filed with Office of Administrative 17 Hearings in person, by registered or certified mail, return receipt 18 requested, or by facsimile transmission or electronic mail within 19 thirty calendar days after receipt of a copy of the order of 20 revocation or suspension or no hearing will be granted: Provided, 21 That a successful transmittal sheet shall be necessary for proof of 22 written objection in the case of filing by fax. The hearing shall before a hearing examiner employed by the Office of 24 Administrative Hearings who shall rule on evidentiary issues. Upon 25 consideration of the designated record, the hearing examiner shall,

- 1 based on the determination of the facts of the case and applicable
 2 law, render a decision affirming, reversing or modifying the action
 3 protested. The decision shall contain findings of fact and
 4 conclusions of law and shall be provided to all parties by
 5 registered or certified mail, return receipt requested, or with a
 6 party's written consent, by facsimile or electronic mail.
- (b) The hearing shall be held at an office of the Division of 8 Motor Vehicles suitable for hearing purposes located in or near the 9 county in which the arrest was made in this state or at some other 10 suitable place in the county in which the arrest was made if an 11 office of the division is not available. At the discretion of the 12 Office of Administrative Hearings, the hearing may also be held at 13 an office of the Office of Administrative Hearings located in or 14 near the county in which the arrest was made in this state. 15 Office of Administrative Hearings shall send a notice of hearing to 16 the person whose driving privileges are at issue and the person's 17 legal counsel if the person is represented by legal counsel, by 18 regular mail, or with the written consent of the person whose 19 driving privileges are at issue or their legal counsel, by 20 facsimile or electronic mail. The Office of Administrative 21 Hearings shall also send a notice of hearing by regular mail, 22 facsimile or electronic mail to the Division of Motor Vehicles, and 23 the Attorney General's Office, if the Attorney General has filed a 24 notice of appearance of counsel on behalf of the Division of Motor 25 Vehicles.
- 26 (c) (1) Any hearing shall be held within one hundred eighty

- 1 days after the date upon which the Office of Administrative 2 Hearings received the timely written objection unless there is a 3 postponement or continuance.
- 4 (2) The Office of Administrative Hearings may postpone or 5 continue any hearing on its own motion or upon application by the 6 party whose license is at issue in that hearing or by the 7 commissioner for good cause shown.
- (3) The Office of Administrative Hearings may issue subpoenas 9 commanding the appearance of witnesses and subpoenas duces tecum 10 commanding the submission of documents, items or other things. 11 Subpoenas duces tecum shall be returnable on the date of the next 12 scheduled hearing unless otherwise specified. The Office of 13 Administrative hearings shall issue subpoenas and subpoenas duces the request of a party or the party's 14 tecum at 15 representative. The party requesting the subpoena shall be 16 responsible for service of the subpoena upon the appropriate 17 individual. Every subpoena or subpoena duces tecum shall be served 18 at least five days before the return date thereof, either by 19 personal service made by a person over eighteen years of age or by 20 registered or certified mail, return receipt requested, and 21 received by the party responsible for serving the subpoena or 22 subpoena duces tecum: Provided, That the Division of Motor 23 Vehicles may serve subpoenas to law-enforcement officers through 24 electronic mail to the department of his or her employer. 25 person does not obey the subpoena or fails to appear, the party who 26 issued the subpoena to the person may petition the circuit court

- 1 wherein the action lies for enforcement of the subpoena.
- 2 (d) Law-enforcement officers shall be compensated for the time 3 expended in their travel and appearance before the Office of 4 Administrative Hearings by the law-enforcement agency by whom they 5 are employed at their regular rate if they are scheduled to be on 6 duty during said time or at their regular overtime rate if they are 7 scheduled to be off duty during said time.
- 8 (e) The principal question at the hearing shall be whether the 9 person did drive a motor vehicle while under the influence of 10 alcohol, controlled substances or drugs, or did drive a motor 11 vehicle while having an alcohol concentration in the person's blood 12 of eight hundredths of one percent or more, by weight, or did 13 refuse to submit to the designated secondary chemical test, or did 14 drive a motor vehicle while under the age of twenty-one years with 15 an alcohol concentration in his or her blood of two hundredths of 16 one percent or more, by weight, but less than eight hundredths of 17 one percent, by weight.
- (f) In the case of a hearing in which a person is accused of driving a motor vehicle while under the influence of alcohol, controlled substances or drugs, or accused of driving a motor vehicle while having an alcohol concentration in the person's blood of eight hundredths of one percent or more, by weight, or accused of driving a motor vehicle while under the age of twenty-one years with an alcohol concentration in his or her blood of two hundredths of one percent or more, by weight, but less than eight hundredths of one percent, by weight, the Office of Administrative Hearings

1 shall make specific findings as to: (1) Whether the investigating 2 law-enforcement officer had reasonable grounds to believe the 3 person to have been driving while under the influence of alcohol, 4 controlled substances or drugs, or while having an alcohol 5 concentration in the person's blood of eight hundredths of one 6 percent or more, by weight, or to have been driving a motor vehicle under the age of twenty-one years with an 8 concentration in his or her blood of two hundredths of one percent 9 or more, by weight, but less than eight hundredths of one percent, 10 by weight; (2) whether the person was lawfully placed under arrest 11 for an offense involving driving under the influence of alcohol, 12 controlled substances or drugs, or was lawfully taken into custody 13 for the purpose of administering a secondary test: Provided, That 14 this element shall be waived in cases where no arrest occurred due 15 to driver incapacitation; (3) whether the person committed an involving driving under the influence of alcohol, 16 offense 17 controlled substances or drugs; and (4) whether the tests, if any, 18 were administered in accordance with the provisions of this article 19 and article five of this chapter.

20 (g) If, in addition to a finding that the person did drive a 21 motor vehicle while under the influence of alcohol, controlled 22 substances or drugs, or did drive a motor vehicle while having an 23 alcohol concentration in the person's blood of eight hundredths of 24 one percent or more, by weight, or did drive a motor vehicle while 25 under the age of twenty-one years with an alcohol concentration in 26 his or her blood of two hundredths of one percent or more, by

1 weight, but less than eight hundredths of one percent, by weight, 2 the Office of Administrative Hearings also finds by a preponderance 3 of the evidence that the person when driving did an act forbidden 4 by law or failed to perform a duty imposed by law, which act or 5 failure proximately caused the death of a person and was committed 6 in reckless disregard of the safety of others and if the Office of 7 Administrative Hearings further finds that the influence of 8 alcohol, controlled substances or drugs or the alcohol 9 concentration in the blood was a contributing cause to the death, 10 the commissioner shall revoke the person's license for a period of 11 ten years: Provided, That if the person's license has previously 12 been suspended or revoked under the provisions of this section or 13 section one of this article within the ten years immediately 14 preceding the date of arrest, the period of revocation shall be for 15 the life of the person.

(h) If, in addition to a finding that the person did drive a motor vehicle while under the influence of alcohol, controlled substances or drugs, or did drive a motor vehicle while having an alcohol concentration in the person's blood of eight hundredths of one percent or more, by weight, the Office of Administrative Hearings also finds by a preponderance of the evidence that the person when driving did an act forbidden by law or failed to perform a duty imposed by law, which act or failure proximately caused the death of a person, the commissioner shall revoke the person's license for a period of five years: Provided, That if the person's license has previously been suspended or revoked under the

- 1 provisions of this section or section one of this article within 2 the ten years immediately preceding the date of arrest, the period 3 of revocation shall be for the life of the person.
- (I) If, in addition to a finding that the person did drive a 5 motor vehicle while under the influence of alcohol, controlled 6 substances or drugs, or did drive a motor vehicle while having an 7 alcohol concentration in the person's blood of eight hundredths of 8 one percent or more, by weight, the Office of Administrative 9 Hearings also finds by a preponderance of the evidence that the 10 person when driving did an act forbidden by law or failed to 11 perform a duty imposed by law, which act or failure proximately 12 caused bodily injury to a person other than himself or herself, the 13 commissioner shall revoke the person's license for a period of two 14 years: Provided, That if the license has previously been suspended 15 or revoked under the provisions of this section or section one of 16 this article within the ten years immediately preceding the date of 17 arrest, the period of revocation shall be ten years: Provided, 18 however, That if the person's license has previously been suspended 19 or revoked more than once under the provisions of this section or 20 section one of this article within the ten years immediately 21 preceding the date of arrest, the period of revocation shall be for 22 the life of the person.
- (j) If the Office of Administrative Hearings finds by a 24 preponderance of the evidence that the person did drive a motor 25 vehicle while under the influence of alcohol, controlled substances 26 or drugs, or did drive a motor vehicle while having an alcohol

1 concentration in the person's blood of eight hundredths of one 2 percent or more, by weight, but less than fifteen hundredths of one 3 percent or more, by weight, or finds that the person knowingly 4 permitted the persons vehicle to be driven by another person who 5 was under the influence of alcohol, controlled substances or drugs, 6 or knowingly permitted the person's vehicle to be driven by another 7 person who had an alcohol concentration in his or her blood of 8 eight hundredths of one percent or more, by weight the commissioner 9 shall revoke the person's license for a period of six months or a 10 period of fifteen days with an additional one hundred and twenty 11 days of participation in the Motor Vehicle Alcohol Test and Lock 12 Program in accordance with the provisions of section three-a of 13 this article: Provided, That any period of participation in the 14 Motor Vehicle Alcohol Test and Lock Program that has been imposed 15 by a court pursuant to section two-b, article five of this chapter 16 shall be credited against any period of participation imposed by 17 the commissioner: Provided, however, That a person whose license 18 is revoked for driving while under the influence of drugs is not 19 eligible to participate in the Motor Vehicle Alcohol Test and Lock 20 Program: Provided further, That if the person's license has 21 previously been suspended or revoked under the provisions of this 22 section or section one of this article within the ten years 23 immediately preceding the date of arrest, the period of revocation 24 shall be ten years: And provided further, That if the person's 25 license has previously been suspended or revoked more than once 26 under the provisions of this section or section one of this article

- 1 within the ten years immediately preceding the date of arrest, the 2 period of revocation shall be for the life of the person.
- (k) (1) If in addition to finding by a preponderance of the 4 evidence that the person did drive a motor vehicle while under the 5 influence of alcohol, controlled substance or drugs, the Office of 6 Administrative Hearings also finds by a preponderance of the 7 evidence that the person did drive a motor vehicle while having an 8 alcohol concentration in the person's blood of fifteen hundredths 9 of one percent or more, by weight, the commissioner shall revoke 10 the person's license for a period of forty-five days with an 11 additional two hundred and seventy days of participation in the 12 Motor Vehicle Alcohol Test and Lock Program in accordance with the 13 provisions of section three-a, article five-a, chapter seventeen-c 14 of this code: Provided, That if the person's license has 15 previously been suspended or revoked under the provisions of this 16 section or section one of this article within the ten years 17 immediately preceding the date of arrest, the period of revocation 18 shall be ten years: Provided, however, That if the person's 19 license has previously been suspended or revoked the person's 20 license more than once under the provisions of this section or 21 section one of this article within the ten years immediately 22 preceding the date of arrest, the period of revocation shall be for 23 the life of the person.
- 24 (2) If a person whose license is revoked pursuant to 25 subdivision (1) of this subsection proves by clear and convincing 26 evidence that they do not own a motor vehicle upon which the

1 alcohol test and lock device may be installed or is otherwise 2 incapable of participating in the Motor Vehicle Alcohol Test and 3 Lock Program, the period of revocation shall be one hundred eighty 4 days: Provided, That if the person's license has previously been 5 suspended or revoked under the provisions of this section or 6 section one of this article within the ten years immediately 7 preceding the date of arrest, the period of revocation shall be ten 8 years: Provided, however, That if the person's license has 9 previously been suspended or revoked more than once under the 10 provisions of this section or section one of this article within 11 the ten years immediately preceding the date of arrest, the period 12 of revocation shall be for the life of the person.

(1) If, in addition to a finding that the person did drive a 13 14 motor vehicle while under the age of twenty-one years with an 15 alcohol concentration in his or her blood of two hundredths of one 16 percent or more, by weight, but less than eight hundredths of one 17 percent, by weight, the Office of Administrative Hearings also 18 finds by a preponderance of the evidence that the person when 19 driving did an act forbidden by law or failed to perform a duty 20 imposed by law, which act or failure proximately caused the death 21 of a person, and if the Office of Administrative Hearings further 22 finds that the alcohol concentration in the blood was 23 contributing cause to the death, the commissioner shall revoke the 24 person's license for a period of five years: Provided, That if the 25 person's license has previously been suspended or revoked under the 26 provisions of this section or section one of this article within

- 1 the ten years immediately preceding the date of arrest, the period 2 of revocation shall be for the life of the person.
- (m) If, in addition to a finding that the person did drive a 4 motor vehicle while under the age of twenty-one years with an 5 alcohol concentration in his or her blood of two hundredths of one 6 percent or more, by weight, but less than eight hundredths of one 7 percent, by weight, the Office of Administrative Hearings also 8 finds by a preponderance of the evidence that the person when 9 driving did an act forbidden by law or failed to perform a duty 10 imposed by law, which act or failure proximately caused bodily 11 injury to a person other than himself or herself, and if the Office Administrative Hearings further finds that the 13 concentration in the blood was a contributing cause to the bodily 14 injury, the commissioner shall revoke the person's license for a 15 period of two years: Provided, That if the person's license has 16 previously been suspended or revoked under the provisions of this 17 section or section one of this article within the ten years 18 immediately preceding the date of arrest, the period of revocation 19 shall be ten years: Provided, however, That if the person's 20 license has previously been suspended or revoked more than once 21 under the provisions of this section or section one of this article 22 within the ten years immediately preceding the date of arrest, the 23 period of revocation shall be for the life of the person.
- (n) If the Office of Administrative Hearings finds by a 25 preponderance of the evidence that the person did drive a motor 26 vehicle while under the age of twenty-one years with an alcohol

1 concentration in his or her blood of two hundredths of one percent 2 or more, by weight, but less than eight hundredths of one percent, 3 by weight, the commissioner shall suspend the person's license for 4 a period of sixty days: *Provided*, That if the person's license has 5 previously been suspended or revoked under the provisions of this 6 section or section one of this article, the period of revocation 7 shall be for one year, or until the person's twenty-first birthday, 8 whichever period is longer.

(o) If, in addition to a finding that the person did drive a 10 motor vehicle while under the influence of alcohol, controlled 11 substances or drugs, or did drive a motor vehicle while having an 12 alcohol concentration in the person's blood of eight hundredths of 13 one percent or more, by weight, the Office of Administrative 14 Hearings also finds by a preponderance of the evidence that the 15 person when driving did have on or within the Motor vehicle another 16 person who has not reached his or her sixteenth birthday, the 17 commissioner shall revoke the person's license for a period of one 18 year: Provided, That if the person's license has previously been 19 suspended or revoked under the provisions of this section or 20 section one of this article within the ten years immediately 21 preceding the date of arrest, the period of revocation shall be ten 22 years: Provided, however, That if the person's license has 23 previously been suspended or revoked more than once under the 24 provisions of this section or section one of this article within 25 the ten years immediately preceding the date of arrest, the period 26 of revocation shall be for the life of the person.

- 1 (p) For purposes of this section, where reference is made to 2 previous suspensions or revocations under this section, the 3 following types of criminal convictions or administrative 4 suspensions or revocations shall also be regarded as suspensions or 5 revocations under this section or section one of this article:
- 6 (1) Any administrative revocation under the provisions of the 7 prior enactment of this section for conduct which occurred within 8 the ten years immediately preceding the date of arrest;
- 9 (2) Any suspension or revocation on the basis of a conviction
 10 under a municipal ordinance of another state or a statute of the
 11 United States or of any other state of an offense which has the
 12 same elements as an offense described in section two, article five
 13 of this chapter for conduct which occurred within the ten years
 14 immediately preceding the date of arrest; or
- 15 (3) Any revocation under the provisions of section seven, 16 article five of this chapter for conduct which occurred within the 17 ten years immediately preceding the date of arrest.
- (q) In the case of a hearing in which a person is accused of refusing to submit to a designated secondary test, the Office of 20 Administrative Hearings shall make specific findings as to: (1) 21 Whether the arresting law-enforcement officer had reasonable 22 grounds to believe the person had been driving a motor vehicle in 23 this state while under the influence of alcohol, controlled 24 substances or drugs; (2) whether the person was lawfully placed 25 under arrest for an offense involving driving under the influence 26 of alcohol, controlled substances or drugs, or was lawfully taken

1 into custody for the purpose of administering a secondary test:

2 Provided, That this element shall be waived in cases where no

3 arrest occurred due to driver incapacitation; (3) whether the

4 person committed an offense relating to driving a motor vehicle in

5 this state while under the influence of alcohol, controlled

6 substances or drugs; (4) whether the person refused to submit to

7 the secondary test finally designated in the manner provided in

8 section four, article five of this chapter; and (5) whether the

9 person had been given a written statement advising the person that

10 the person's license to operate a motor vehicle in this state would

11 be revoked for at least forty-five days and up to life if the

12 person refused to submit to the test finally designated in the

13 manner provided in said section.

14 (r) If the Office of Administrative Hearings finds by a
15 preponderance of the evidence that: (1) The investigating officer
16 had reasonable grounds to believe the person had been driving a
17 motor vehicle in this state while under the influence of alcohol,
18 controlled substances or drugs; (2) whether the person was lawfully
19 placed under arrest for an offense involving driving under the
20 influence of alcohol, controlled substances or drugs, or was
21 lawfully taken into custody for the purpose of administering a
22 secondary test: Provided, That this element shall be waived in
23 cases where no arrest occurred due to driver incapacitation; (3)
24 the person committed an offense relating to driving a motor vehicle
25 in this state while under the influence of alcohol, controlled
26 substances or drugs; (4) the person refused to submit to the

1 secondary test finally designated in the manner provided in section
2 four, article five of this chapter; and (5) the person had been
3 given a written statement advising the person that the person's
4 license to operate a motor vehicle in this state would be revoked
5 for at least forty-five days and up to life if the person refused
6 to submit to the test finally designated, the commissioner shall
7 revoke the person's license to operate a motor vehicle in this
8 state for the periods specified in section seven, article five of
9 this chapter. The revocation period prescribed in this subsection
10 shall run concurrently with any other revocation period ordered
11 under this section or section one of this article arising out of
12 the same occurrence. The revocation period prescribed in this
13 subsection shall run concurrently with any other revocation period
14 ordered under this section or section one of this article arising
15 out of the same occurrence.

(s) If the Office of Administrative Hearings finds to the contrary with respect to the above issues, it shall rescind or modify the commissioner's order and, in the case of modification, the commissioner shall reduce the order of revocation to the appropriate period of revocation under this section or section seven, article five of this chapter. A copy of the Office of Administrative Hearings' final order containing its findings of fact and conclusions of law made and entered following the hearing shall be served upon the person whose license is at issue or upon the person's legal counsel if the person is represented by legal counsel by registered or certified mail, return receipt requested,

1 or by facsimile or by electronic mail if available. The final 2 order shall be served upon the commissioner by electronic mail. 3 During the pendency of any hearing, the revocation of the person's 4 license to operate a motor vehicle in this state shall be stayed. 5 A person whose license is at issue and the commissioner shall entitled to judicial review as set forth in 7 twenty-nine-a of this code. Neither the commissioner nor the 8 Office of Administrative Hearings may stay enforcement of the 9 order. The court may grant a stay or supersede as of the order 10 only upon motion and hearing, and a finding by the court upon the 11 evidence presented, that there is a substantial probability that 12 the appellant shall prevail upon the merits and the appellant will 13 suffer irreparable harm if the order is not stayed: Provided, That 14 in no event shall the stay or supersede as of the order exceed one 15 hundred fifty days. The Office of Administrative Hearings may not 16 be made a party to an appeal. The party filing the appeal shall pay 17 the Office of Administrative Hearings for the production and 18 transmission of the certified file copy and the hearing transcript 19 to the court. Notwithstanding the provisions of section four, 20 article five of said chapter, the Office of Administrative Hearings 21 may not be compelled to transmit a certified copy of the file or 22 the transcript of the hearing to the circuit court in less than 23 sixty days. Circuit clerk shall provide a copy of the circuit 24 court's final order on the appeal to the Office of Administrative 25 Hearings by regular mail, by facsimile, or by electronic mail if 26 available.

- (t) In any revocation or suspension pursuant to this section,

 2 if the driver whose license is revoked or suspended had not reached

 3 the driver's eighteenth birthday at the time of the conduct for

 4 which the license is revoked or suspended, the driver's license

 5 shall be revoked or suspended until the driver's eighteenth

 6 birthday or the applicable statutory period of revocation or

 7 suspension prescribed by this section, whichever is longer.
- 8 (u) Funds for this section's hearing and appeal process may be
 9 provided from the Drunk Driving Prevention Fund, as created by
 10 section forty-one, article two, chapter fifteen of this code, upon
 11 application for the funds to the Commission on Drunk Driving
 12 Prevention.